## SECOND REGULAR SESSION

## SENATE BILL NO. 567

## 100TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR HOSKINS.

Pre-filed December 1, 2019, and ordered printed.

3586S.02I

ADRIANE D. CROUSE, Secretary.

## AN ACT

To repeal sections 313.230 and 313.800, RSMo, and to enact in lieu thereof eighteen new sections relating to sports wagering, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 313.230 and 313.800, RSMo, are repealed and eighteen

- 2 new sections enacted in lieu thereof, to be known as sections 313.230, 313.800,
- 3 313.1000, 313.1002, 313.1003, 313.1004, 313.1006, 313.1008, 313.1010, 313.1012,
- 4 313.1014, 313.1016, 313.1018, 313.1019, 313.1020, 313.1021, 313.1022, and
- 5 313.1024, to read as follows:

313.230. The commission shall:

- 2 (1) Issue rules and regulations concerning the operation of the Missouri
- 3 state lottery. The rules and regulations shall include, but shall not be limited to,
- 4 the following:
- 5 (a) The type of lottery to be conducted, [except no lottery may use any
- 6 coin- or token-operated amusement device and no lottery game shall be based in
- 7 any form on the outcome of sporting events. However, it shall be legal to
- 8 including the use of clerk- or player-activated terminals, which are coin- or
- 9 currency-operated, lottery games based on the outcome of a sporting
- 10 event, and to dispense lottery tickets. Lottery games based on the outcome
- 11 of a sporting event shall be limited to "parlay games", which term shall
- 12 mean a game in which two or more teams are involved in determining
- 13 the winning outcome of the game;
- 14 (b) The price, or prices, of tickets or shares in the lottery;
- 15 (c) The numbers and sizes of the prizes on the winning tickets or shares;
- 16 (d) The manner of selecting the winning tickets or shares;

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

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17 (e) The manner of payment of prizes to the holders of winning tickets or 18 shares;

- 19 (f) The frequency of the drawings or selections of winning tickets or shares, without limitation; 20
- 21 (g) The types or numbers of locations at which tickets or shares may be 22 sold and the method to be used in selling tickets or shares;
  - (h) The method to be used in selling tickets or shares;
  - (i) The licensing of lottery game retailers to sell tickets or shares;
- 25 (j) The manner and amount of compensation, including commissions, 26 ticket discounts, incentives and any other remuneration, to be paid to or retained 27 by lottery game retailers;
- 28 (k) The apportionment of the total revenues accruing from the sale of 29 lottery tickets or shares and from all other sources among:
  - a. The payment of prizes to the holders of winning tickets or shares;
  - b. The payment of costs incurred in the operation and administration of the lottery, including the expenses of the commission and the costs resulting from any contract or contracts entered into for promotional, advertising or operational services or for the purchase or lease of lottery equipment and materials;
- 35 c. For the repayment to the general revenue fund of any amount appropriated for initial start-up of the lottery; and 36
  - d. For timely transfer to the state lottery fund as provided by law;
  - (l) Such other matters necessary or desirable for the efficient and economical operation and administration of the lottery and for the convenience of the purchasers of tickets or shares and the holders of winning tickets or shares. The commission may disburse money for payment of lottery prizes;
- 42 (2) Amend, repeal, or supplement any such rules and regulations from 43 time to time as it deems necessary or desirable;
- (3) Advise and make recommendations to the director regarding the 44 operation and administration of the lottery; 45
- (4) Report quarterly to the governor and the general assembly the total lottery revenues, prize disbursements and other expenses for the preceding quarter, and to make an annual report, which shall include a full and complete 48 statement of lottery revenues, prize disbursements and other expenses, to the 50 governor and the general assembly, and including such recommendations for changes in sections 313.200 to 313.350 as it deems necessary or desirable;
- 52 (5) Report to the governor and general assembly any matters which shall

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require immediate changes in the laws of this state in order to prevent abuses and evasions of sections 313.200 to 313.350 or rules and regulations promulgated thereunder or to rectify undesirable conditions in connection with the administration or operation of the lottery;

- (6) Carry on a continuous study and investigation of the lottery throughout the state and to make a continuous study and investigation of the operation and the administration of similar laws which may be in effect in other states or countries, any literature on the subject which from time to time may be published or available, any federal laws which may affect the operation of the lottery, and the reaction of Missouri citizens to existing and potential features of the lottery with a view to recommending or effecting changes that will tend to serve the purposes of sections 313.200 to 313.350;
- (7) Ensure that all employees of the state lottery commission hired after July 12, 1990, shall not be related to any member of the state lottery commission or any employee of the state lottery commission within the third degree of consanguinity or affinity.
- 313.800. 1. As used in sections 313.800 to 313.850, unless the context 2 clearly requires otherwise, the following terms mean:
- 3 (1) "Adjusted gross receipts", the gross receipts from licensed gambling
  4 games and devices less winnings paid to wagerers. "Adjusted gross receipts"
  5 shall not include adjusted gross receipts from sports wagering as
  6 defined in section 313.1000;
- 7 (2) "Applicant", any person applying for a license authorized under the 8 provisions of sections 313.800 to 313.850;
- 9 (3) "Bank", the elevations of ground which confine the waters of the 10 Mississippi or Missouri Rivers at the ordinary high water mark as defined by 11 common law;
- 12 (4) "Capital, cultural, and special law enforcement purpose expenditures" shall include any disbursement, including disbursements for principal, interest, 13 and costs of issuance and trustee administration related to any indebtedness, for 14 the acquisition of land, land improvements, buildings and building improvements, 15 16 vehicles, machinery, equipment, works of art, intersections, signing, signalization, 17 parking lot, bus stop, station, garage, terminal, hanger, shelter, dock, wharf, rest 18 area, river port, airport, light rail, railroad, other mass transit, pedestrian 19 shopping malls and plazas, parks, lawns, trees, and other landscape, convention center, roads, traffic control devices, sidewalks, alleys, ramps, tunnels, overpasses 20

- 21 and underpasses, utilities, streetscape, lighting, trash receptacles, marquees,
- 22 paintings, murals, fountains, sculptures, water and sewer systems, dams,
- drainage systems, creek bank restoration, any asset with a useful life greater 23
- than one year, cultural events, and any expenditure related to a law enforcement 24
- 25 officer deployed as horse-mounted patrol, school resource or drug awareness
- resistance education (D.A.R.E) officer; 26

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- 27 (5) "Cheat", to alter the selection of criteria which determine the result 28 of a gambling game or the amount or frequency of payment in a gambling game;
- 29 (6) "Commission", the Missouri gaming commission;
- (7) "Credit instrument", a written check, negotiable instrument, automatic bank draft or other authorization from a qualified person to an excursion 32 gambling boat licensee or any of its affiliated companies licensed by the 33 commission authorizing the licensee to withdraw the amount of credit extended by the licensee to such person from the qualified person's banking account in an 34 35 amount determined under section 313.817 on or after a date certain of not more than thirty days from the date the credit was extended, and includes any such 36 37 writing taken in consolidation, redemption or payment of a previous credit instrument, but does not include any interest-bearing installment loan or other 38 extension of credit secured by collateral;
  - (8) "Dock", the location in a city or county authorized under subsection 10 of section 313.812 which contains any natural or artificial space, inlet, hollow, or basin, in or adjacent to a bank of the Mississippi or Missouri Rivers, next to a wharf or landing devoted to the embarking of passengers on and disembarking of passengers from a gambling excursion but shall not include any artificial space created after May 20, 1994, and is located more than one thousand feet from the closest edge of the main channel of the river as established by the United States Army Corps of Engineers:
- (9) "Excursion gambling boat", a boat, ferry or other floating facility 48 licensed by the commission on which gambling games are allowed; 49
- 50 (10) "Fiscal year" shall for the purposes of [subsections 3 and 4 of] section 313.820 mean the fiscal year of a home dock city or county; 51
  - (11) "Floating facility", any facility built or originally built as a boat, ferry or barge licensed by the commission on which gambling games are allowed;
- (12) "Gambling excursion", the time during which gambling games may be operated on an excursion gambling boat whether docked or during a cruise; 55
- 56 (13) "Gambling game" includes, but is not limited to, games of skill or

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57 games of chance on an excursion gambling boat [but does not include gambling 58 on sporting events]; provided such games of chance are approved by amendment 59 to the Missouri Constitution;

- 60 (14) "Games of chance", any gambling game in which the player's expected 61 return is not favorably increased by his or her reason, foresight, dexterity, 62 sagacity, design, information or strategy;
- 63 (15) "Games of skill", any gambling game in which there is an opportunity 64 for the player to use his or her reason, foresight, dexterity, sagacity, design, 65 information or strategy to favorably increase the player's expected return; 66 including, but not limited to, the gambling games known as "poker", "blackjack" 67 (twenty-one), "craps", "Caribbean stud", "pai gow poker", "Texas hold'em", "double 68 down stud", and any video representation of such games;
- 69 (16) "Gross receipts", the total sums wagered by patrons of licensed 70 gambling games;
  - (17) "Holder of occupational license", a person licensed by the commission to perform an occupation within excursion gambling boat operations which the commission has identified as requiring a license;
    - (18) "Licensee", any person licensed under sections 313.800 to 313.850;
  - (19) "Mississippi River" and "Missouri River", the water, bed and banks of those rivers, including any space filled by the water of those rivers for docking purposes in a manner approved by the commission but shall not include any artificial space created after May 20, 1994, and is located more than one thousand feet from the closest edge of the main channel of the river as established by the United States Army Corps of Engineers;
  - (20) "Supplier", a person who sells or leases gambling equipment and gambling supplies to any licensee.
- 83 2. In addition to the games of skill defined in this section, the commission may approve other games of skill upon receiving a petition requesting approval 84 of a gambling game from any applicant or licensee. The commission may set the 85 matter for hearing by serving the applicant or licensee with written notice of the 86 time and place of the hearing not less than five days prior to the date of the 87 hearing and posting a public notice at each commission office. The commission 88 89 shall require the applicant or licensee to pay the cost of placing a notice in a 90 newspaper of general circulation in the applicant's or licensee's home dock city 91 or county. The burden of proof that the gambling game is a game of skill is at all 92 times on the petitioner. The petitioner shall have the affirmative responsibility

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93 of establishing his or her case by a preponderance of evidence including:

- (1) Is it in the best interest of gaming to allow the game; and
- 95 (2) Is the gambling game a game of chance or a game of skill?

All testimony shall be given under oath or affirmation. Any citizen of this state 96 shall have the opportunity to testify on the merits of the petition. The 97 commission may subpoena witnesses to offer expert testimony. Upon conclusion 98of the hearing, the commission shall evaluate the record of the hearing and issue 99 written findings of fact that shall be based exclusively on the evidence and on 100 matters officially noticed. The commission shall then render a written decision 101 102on the merits which shall contain findings of fact, conclusions of law and a final 103 commission order. The final commission order shall be within thirty days of the

313.1000. As used in sections 313.1000 to 313.1020, the following terms shall mean:

hearing. Copies of the final commission order shall be served on the petitioner

by certified or overnight express mail, postage prepaid, or by personal delivery.

- 3 (1) "Adjusted gross receipts":
- 4 (a) The total of all cash and cash equivalents received by a sports 5 wagering operator from sports wagering minus:
- 6 **(b)** The total of:
- 7 a. All cash and cash equivalents paid out as winnings to sports 8 wagering patrons;
- b. The actual costs paid by a sports wagering operator for any
   personal property or services distributed to sports wagering patrons as
   prizes;
- 12 c. Voided wagers; and
- d. Uncollectible sports wagering receivables, not to exceed the lesser of:
- 15 (i) A reasonable provision for uncollectible patron checks 16 received from sports wagering operations; or
- 17 (ii) Two percent of the total of all sums, including checks, 18 whether collected or not, less the amount paid out as winnings to sports 19 wagering patrons. For purposes of this section, a counter or personal 20 check that is invalid or unenforceable under this section is considered 21 cash received by the sports wagering operator from sports wagering 22 operations;
- 23 (2) "Certificate holder", a licensed applicant issued a certificate

24 of authority by the commission;

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- 25 (3) "Certificate of authority", a certificate issued by the 26 commission authorizing a licensed applicant to conduct sports 27 wagering under sections 313.1000 to 313.1024;
  - (4) "Commission", the Missouri gaming commission;
  - (5) "Department", the department of revenue;
- 30 (6) "Excursion gambling boat", the same meaning as defined 31 under section 313.800;
- 32 (7) "Gross receipts", the total amount of cash and cash 33 equivalents paid by sports wagering patrons to a sports wagering 34 operator to participate in sports wagering;
  - (8) "Interactive sports wagering platform" or "platform", a person that offers sports wagering over the internet, including on internet websites and mobile devices on behalf of a certificate holder;
- 38 **(9)** "Licensed applicant", a person holding a license issued under section 313.807 to operate an excursion gambling boat;
- 40 (10) "Licensed facility", an excursion gambling boat licensed 41 under this chapter;
  - (11) "Licensed supplier", a person holding a supplier's license issued by the commission;
    - (12) "Occupational license", a license issued by the commission;
- (13) "Official league data", statistics, results, outcomes, and other data relating to an athletic or sporting event obtained pursuant to an agreement with the relevant sports governing body, or an entity expressly authorized by the sports governing body to provide such information to sports wagering operators, which authorizes the use of such data for determining the outcome of tier two sports wagers;
  - (14) "Person", an individual, sole proprietorship, partnership, association, fiduciary, corporation, limited liability company, or any other business entity;
- 54 (15) "Personal biometric data", an athlete's information derived 55 from DNA, heart rate, blood pressure, perspiration rate, internal or 56 external body temperature, hormone levels, glucose levels, hydration 57 levels, vitamin levels, bone density, muscle density, and sleep patterns;
  - (16) "Registered sports governing body", a sports governing body that is headquartered in the United States and who has registered with the commission under sections 313.1000 to 313.1024. The term shall not

- 61 include the National Collegiate Athletic Association;
- 62 (17) "Sports governing body", the organization that prescribes 63 final rules and enforces codes of conduct with respect to a sporting 64 event and participants therein;
- (18) "Sports wagering", wagering conducted under sections 313.1000 to 313.1024 on athletic and sporting events involving human competitors or on other events as approved by the commission. Sports wagering shall not include money spent to participate in paid fantasy sports under sections 313.900 to 313.955;
- (19) "Sports wagering device", a mechanical, electrical, or computerized contrivance, terminal, device, apparatus, piece of equipment, or supply approved by the commission for conducting sports wagering under sections 313.1000 to 313.1024. Sports wagering device shall not include a device used by a sports wagering patron to access an interactive sports wagering platform;
- 76 (20) "Sports wagering operator" or "operator", a certificate holder 77 or an interactive sports wagering platform offering sports wagering on 78 behalf of a certificate holder;
- 79 (21) "Supplier's license", a license issued by the commission 80 under section 313.807;
- 81 (22) "Tier one sports wager", a sports wager that is determined 82 solely by the final score or final outcome of the sporting event and is 83 placed before the sporting event has begun;
- 84 (23) "Tier two sports wager", a sports wager that is not a tier one 85 sports wager.
  - 313.1002. 1. The state of Missouri shall be exempt from the provisions of 15 U.S.C. Section 1172.
- 2. All shipments of gambling devices used to conduct sports wagering under sections 313.1000 to 313.1024 to licensed applicants or certificate holders, the registering, recording, and labeling of which have been completed by the manufacturer or dealer thereof in accordance with 15 U.S.C. Sections 1171 to 1178, shall be legal shipments of gambling devices into this state.
- 313.1003. 1. Sports wagering shall not be offered in this state 2 except by a licensed facility.
- 3 2. A licensed facility may offer sports wagering:
- 4 (1) In person at the licensed facility; and

5 (2) Over the internet via an interactive sports wagering platform 6 to persons physically located in this state.

313.1004. 1. The commission shall adopt rules to implement the provisions of sections 313.1000 to 313.1024. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2020, shall be invalid and void.

- 2. Rules adopted under this section shall include, but shall not be limited to, the following:
- 14 (1) Standards and procedures to govern the conduct of sports 15 wagering, including the manner in which:
- 16 (a) Wagers are received;

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- (b) Payouts are paid; and
- (c) Point spreads, lines, and odds are disclosed;
- 19 (2) Standards governing how a certificate holder offers sports 20 wagering over the internet through an interactive sports wagering 21 platform to patrons physically located in Missouri;
- 23 (3) The manner in which a certificate holder's books and 23 financial records relating to sports wagering are maintained and 24 audited, including standards for the daily counting of a certificate 25 holder's gross receipts from sports wagering and standards to ensure 26 that internal controls are followed;
- 27 (4) Standards concerning the detection and prevention of 28 compulsive gambling.
- 3. Rules adopted under this section shall require a certificate holder to make commercially reasonable efforts to do the following:
  - (1) Designate an area within the licensed facility operated by the certificate holder for sports wagering conducted under sections 313.1000 to 313.1024;
- 34 (2) Ensure the security and integrity of sports wagers accepted 35 through an interactive sports wagering platform;

- 36 (3) Ensure that the certificate holder's surveillance system 37 covers all areas of the licensed facility in which sports wagering is 38 conducted;
- (4) Allow the commission to be present through the commission's gaming agents during the time sports wagering is conducted in all areas of the certificate holder's licensed facility in which sports wagering is conducted, to do the following:
- 43 (a) Ensure maximum security of the counting and storage of the 44 sports wagering revenue received by the certificate holder;
- 45 (b) Certify the sports wagering revenue received by the 46 certificate holder;
  - (c) Receive complaints from the public;
- 48 (5) Ensure that individuals who are less than twenty-one years 49 of age do not make sports wagers;
- 50 (6) Provide written information to sports wagering patrons about 51 sports wagering, payouts, winning wagers, and other information 52 considered relevant by the commission;
- 53 (7) Post a sign in the designated sports wagering area indicating 54 the minimum and maximum amounts that may be wagered.
- 313.1006. 1. A licensed applicant who wishes to offer sports 2 wagering under sections 313.1000 to 313.1024 shall:
- 3 (1) Submit an application to the commission in the manner 4 prescribed by the commission for each licensed facility in which the 5 licensed applicant wishes to conduct sports wagering;
- 6 (2) Pay an initial application fee of twenty-five thousand dollars, 7 which shall be deposited in the gaming commission fund and 8 distributed according to section 313.835.
- 2. Upon receipt of the application and fee required under subsection 1 of this section, the commission shall issue a certificate of authority to a licensed applicant authorizing the licensed applicant to conduct sports wagering under sections 313.1000 to 313.1024 in a licensed facility or through an interactive sports wagering platform.
  - 313.1008. 1. The commission shall test new sports wagering devices and new forms, variations, or composites of sports wagering under the terms and conditions that the commission considers appropriate prior to authorizing a certificate holder to offer a new sports wagering device or a new form, variation, or composite of sports

6 wagering.

- 7 2. (1) A certificate holder shall designate an area or areas within 8 the certificate holder's licensed facility for conducting sports wagering.
- 9 (2) A certificate holder may administer or contract with up to 10 three individually branded interactive sports wagering platforms to 11 administer interactive sports wagering on the certificate holder's 12 behalf.
- 3. (1) Sports wagering may be conducted with chips, tokens, electronic cards, or money or other negotiable currency.
- 15 (2) A certificate holder shall determine the minimum and 16 maximum wagers in sports wagering conducted in the certificate 17 holder's licensed facility.
- 4. A certificate holder shall not permit any sports wagering on the premises of the licensed facility except as provided under subsection 2 of this section.
- 5. A sports wagering device shall be approved by the commission and acquired by a certificate holder from a licensed supplier.
- 6. The commission shall determine the occupations related to sports wagering that require an occupational license.
- 7. A certificate holder may lay off one or more sports wagers. The commission may promulgate rules permitting certificate holders or platforms to employ systems that offset loss or manage risk in the operation of sports wagering under sections 313.1000 to 313.1024 through the use of liquidity pools in other jurisdictions in which the certificate holder, platform, an affiliate of the certificate holder or platform, or a third party also holds licenses to conduct sports wagering; provided that at all times adequate protections are maintained to ensure sufficient funds are available to pay winnings to patrons.
- 8. Subject to the approval of the commission, a certificate holder may contract with a third party to conduct sports wagering at the certificate holder's licensed facility.
- 313.1010. 1. An interactive sports wagering platform provider 2 may offer sports wagering on behalf of a certificate holder only if the 3 interactive sports wagering platform holds an interactive sports 4 wagering platform license issued by the commission.
  - 2. An applicant for an interactive sports wagering platform

license shall:

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- 7 (1) Submit an application to the commission in the manner prescribed by the commission to verify the platform's eligibility under this section; and
  - (2) Pay an initial application fee of twenty-five thousand dollars.
- 11 3. Each year on or before the anniversary date of the payment of the initial application fee under subsection 2 of this section, an 12 interactive sports wagering platform provider holding a license issued under this section shall pay to the commission an annual license renewal fee of fifty thousand dollars. Such license renewal fees and the initial application fee provided for under subdivision (2) of subsection 2 of this section shall be deposited in the gaming commission fund and 17 distributed according to section 313.835. 18
- 19 4. Notwithstanding any other provision of law to the contrary, the following information shall be confidential and shall not be 20 disclosed to the public unless required by court order or by any other 21 22provision of section 313.1000 to 313.1024:
- 23 (1) An interactive sports wagering platform license application; 24and
- (2) All documents, reports, and data submitted by an interactive sports wagering platform provider to the commission containing 26 proprietary information, trade secrets, financial information, or 28 personally identifiable information about any person.
  - 313.1012. 1. A certificate holder shall verify that a person placing a wager is of the legal minimum age for placing a wager under sections 313.1000 to 313.1024.
- 2. The commission shall adopt rules and regulations for a sports 4 wagering self-exclusion program consistent with those adopted under sections 313.800 to 313.850. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if 10 any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August

- 15 28, 2020, shall be invalid and void.
- 3. The commission shall adopt rules to ensure that advertisements for sports wagering:
- 18 (1) Do not target minors or other persons who are ineligible to 19 place wagers, problem gamblers, or other vulnerable persons;
- 20 (2) Disclose the identity of the sports wagering certificate holder;
- 21 (3) Provide information about or links to resources relating to 22 gambling addiction; and
- 23 (4) Are not otherwise false, misleading, or deceptive to a 24 reasonable consumer.
- 313.1014. 1. The commission shall conduct background checks on individuals seeking licenses under sections 313.1000 to 313.1024. A background check conducted under this section shall be consistent with the provisions of section 313.810, and shall include a search for criminal history and any charges or convictions involving corruption or manipulation of sporting events.
- 7 2. (1) A certificate holder shall employ commercially reasonable 8 methods to:
- 9 (a) Prohibit the certificate holder, directors, officers, and an employees of the certificate holder, and any relative living in the same household of a person described in this paragraph from placing sports wagers with the certificate holder;
- 13 **(b)** Prohibit any individual with access to nonpublic confidential 14 information held by the certificate holder from placing sports wagers 15 with the certificate holder;
- 16 (c) Prevent the sharing of confidential information that could 17 affect sports wagering offered by the certificate holder or by third 18 parties until the information is made publicly available; and
- 19 (d) Prohibit persons from placing sports wagers as agents or 20 proxies for other persons.
- 21 (2) Nothing in this section shall preclude the use of internet or 22 cloud based hosting of data, or any disclosure of information required 23 by court order or other provisions of law.
- 3. (1) A sports governing body may notify the commission that it desires to restrict, limit, or exclude sports wagers on its sporting events by providing notice in the form and manner as the commission may require, including, without limitation, restrictions on the sources

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28 of data and associated video upon which an operator may rely in offering and paying wagers and the bet types that may be 2930 offered. Upon receiving such notice, the commission shall only deny a request if it deems such request arbitrary and capricious. If the 32commission denies a request, the sports governing body shall be afforded notice and the right to be heard and offer proof in opposition 33 34 to such determination in accordance with the regulations of the commission. Offering or taking wagers contrary to restrictions 35 promulgated by the commission is a violation of this section. Except in 36 relation to an emergency situation as provided in subdivision (2) of this 37 subsection, the provisions of this subsection shall not apply to tier one 38 sports wagers on non-exhibition games or events of professional sports 39 40 organizations or the National Collegiate Athletics Association. For the purposes of this subsection, "professional sports organization" shall 41 include, but shall not be limited to, the National Football League, Major League Baseball, the National Basketball Association, the National Hockey League, Major League Soccer, and the Professional Golfers Association. Such term shall not include minor league baseball or any 45other developmental league, whether or not such league is affiliated 46 with a professional sports organization.

- (2) In the event that a request is submitted in relation to an emergency situation, the executive director of the commission may temporarily grant the request of the sports governing body until the commission makes a final determination as to whether such request is arbitrary and capricious.
- 4. The commission and certificate holders shall cooperate with investigations conducted by law enforcement agencies, including by providing or facilitating the provision of betting information and audio or video files relating to persons placing sports wagers.
- 5. A certificate holder shall immediately report to the commission any information relating to:
- 59 (1) Criminal or disciplinary proceedings commenced against the 60 certificate holder in connection with its operations;
  - (2) Bets or wagers that violate state or federal law;
- 62 (3) Abnormal wagering activity or patterns that may indicate a 63 concern regarding the integrity of a sporting event or events;
- 64 (4) Any other conduct that corrupts the wagering outcome of a

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65 sporting event or events for purposes of financial gain; and

- (5) Suspicious or illegal wagering activities.
- 6. A certificate holder shall maintain the confidentiality of information provided by a sports governing body to the certificate holder unless disclosure is required by court order, the commission, or any other provision of law.
- 7. (1) Except as provided in subsection 8 of this section, 72 certificate holders may use any data source to determine the results of 73 sports wagers, provided the data is not obtained directly or indirectly 74 from live event attendees who collect the data in violation of the terms 75 of admittance to an event or through automated computer programs 76 that compile data from the internet in violation of the terms of service 77 of the relevant website or other internet platform.
  - (2) Certificate holders shall not purchase or utilize any personal biometric data of an athlete unless the certificate holder has received written permission from the athlete's exclusive bargaining representative.
- 82 8. A sports governing body may notify the commission that it 83 desires to supply official league data to certificate holders for determining the results of tier two sports wagers. Such notification 84 shall be made in the form and manner as the commission may 86 require. Within thirty days of such notification by a sports governing 87 body, certificate holders shall use only official league data to determine 88 the results of tier two wagers, unless the certificate holder can 89 demonstrate to the commission that the sports governing body or its 90 designee cannot provide a feed of official league data to the certificate holder on commercially reasonable terms. 91
- 313.1016. 1. A certificate holder, for bets and wagers that exceed 2 ten thousand dollars in a twenty-four-hour period and that were placed 3 in person by a patron, shall maintain the following records for a period 4 of at least three years after the sporting event occurs:
  - (1) Personally identifiable information of the bettor;
  - (2) The amount and type of bet placed;
- 7 (3) The time and date the bet was placed;
- 8 (4) The location, including specific information pertaining to the 9 betting window where the bet was placed;
- 10 (5) The outcome of the bet; and

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- 11 (6) Any discernable pattern of abnormal betting activity by the 12 patron.
- 2. A certificate holder, for all bets and wagers placed through an interactive sports wagering platform, shall maintain the following records for a period of at least three years after the sporting event occurs:
  - (1) Personally identifiable information of the bettor;
  - (2) The amount and type of bet placed;
- 19 (3) The time and date the bet was placed;
- 20 (4) The location, including specific information pertaining to the 21 internet protocol address, where the bet was placed;
  - (5) The outcome of the bet; and
- 23 (6) Any discernable pattern of abnormal betting activity by the 24 patron.
- 3. A certificate holder shall make the records and data that it is required to maintain under this section available for inspection upon request of the commission or as required by court order.
- 4. If a sports governing body has notified the commission that real-time information sharing for wagers placed on its sporting events is necessary and desirable, sports wagering operators shall share in real time, at the account level, and in pseudononymous form, the information required to be retained under subsections 1 and 2 of this section, other than video files, with the sports governing body or its designee with respect to wagers on its sporting events. Such information may be used by a sports governing body solely for integrity purposes.
- 313.1018. 1. The performance of any act required, or the forbearance of any act prohibited, by sections 313.1000 to 313.1024, by an interactive sports wagering platform provider is imputed to the certificate holder on behalf of which the platform is operating, and vice versa.
- 2. A certificate holder is not liable under the laws of this state to any party, including patrons, for disclosing information as required under sections 313.1000 to 313.1024, and is not liable for refusing to disclose information unless required under sections 313.1000 to 313.1024.
- 11 3. Any person, firm, corporation, association, agent, or employee

who knowingly violates any procedure implemented under sections 313.1000 to 313.1024 shall be liable for a civil penalty of not more than five thousand dollars for each violation, not to exceed fifty thousand dollars for violations arising out of the same transaction or occurrence, which shall accrue to the state and may be recovered in a civil action brought by the commission. Any licensee who violates any provision under sections 313.1000 to 313.1024 shall be subject to the actions and penalties provided under subdivision (6) of section 313.805, excluding any financial penalties in excess of those provided under this subsection.

- 4. (1) Any person, firm, corporation, association, agent, or employee who:
  - (a) Places, or causes to be placed, a bet or wager on the basis of material nonpublic information relating to that bet or wager; or
- (b) Knowingly engages in, facilitates, or conceals conduct that intends to improperly influence a betting outcome of a sporting event for purposes of financial gain, in connection with betting or wagering on a sporting event,
- 30 shall be guilty of a class E felony.

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- (2) For the purposes of this subsection, a bet or wager shall be
  "on the basis of material nonpublic information" if the person placing
  the bet or wager, or causing it to be placed, was aware of the material
  nonpublic information when such person placed the bet or wager or
  caused it to be placed. The term "material nonpublic information" shall
  include personal biometric data.
  - 313.1019. 1. A sports governing body may register with the commission if the sports governing body is headquartered in the United States and it completes such registration form as the commission may require. Upon submission of a completed registration form to the commission, the eligible sports governing body shall be deemed registered and shall be entitled to receive the royalty fee provided for under this section.
- 2. Within thirty days of the end of each calendar quarter, a certificate holder shall remit to the commission a royalty fee of one-quarter of one percent of the amount wagered on sporting events conducted by registered sports governing bodies during the previous calendar quarter.

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- 13 3. The royalty fee shall be remitted on a form as the commission may require, on which the certificate holder shall identify the 14 percentage of wagering during the reporting period attributable to 15 each registered sports governing body's sporting events. 16
- 17 4. No later than April thirtieth of each year, a registered sports governing body may submit a request for disbursement of funds 18 remitted by certificate holders in the previous calendar year. The 19 20 commission shall disburse the funds to the registered sports governing 21 body in pro rata proportion of the total amount wagered on its sporting events. No registered sports governing body shall be required to obtain 2223 a license from the commission in order to lawfully accept the funds provided for in this subsection. 24
  - 5. The commission shall annually publish a report stating the amount received from certificate holders in royalty fees and the amount paid to registered sports governing bodies.
- 28 6. Any unclaimed royalty fees shall be distributed to the 29 certificate holders that timely remitted the royalties required under this section to the commission. Such royalties shall be distributed to 30 the eligible certificate holders on a pro rata basis.
- 32 7. The commission shall cooperate with a registered sports 33 governing body and certificate holders to ensure the timely, efficient, and accurate sharing of information and the remittance of the royalty 35 fee to the registered sports governing body or its designee.
- 313.1020. 1. Within thirty days of the end of each calendar quarter, a certificate holder shall remit to the commission a royalty fee 3 of one-quarter of one percent of the amounts wagered on:
- (1) Sporting events involving at least one National Collegiate 4 Athletic Association Football Bowl Subdivision football team; and 5
- (2) Sporting events involving at least one National Collegiate 6 7 Athletic Association Division I basketball team.
- 8 2. No later than April thirtieth of each year, the commission shall 9 disburse the royalty fees collected from certificate holders under this section as follows: 10
- (1) The royalty fees collected under subdivision (1) of subsection 11 1 of this section shall be distributed evenly among the public universities in this state that sponsor National Collegiate Athletic Association Football Bowl Subdivision football teams; and

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- 15 (2) The royalty fees collected under subdivision (2) of subsection 16 1 of this section shall be distributed evenly among the public 17 universities in this state that sponsor National Collegiate Athletic 18 Association Division I basketball teams.
- 3. The royalty fees received by public universities under this section shall be used solely for athletics compliance.
  - 313.1021. 1. A wagering tax of nine percent is imposed on the adjusted gross receipts received from sports wagering conducted by a certificate holder under sections 313.1000 to 313.1024. If a third party is contracted with to conduct sports wagering at a certificate holder's licensed facility, the third party contractor shall fulfill the certificate holder's duties under this section.
- 2. A certificate holder shall remit the tax imposed by subsection 1 of this section to the department before the close of the business day one day prior to the last business day of each month for the wagering taxes collected for such month. Any taxes collected during the month, but after the day on which the taxes are required to be paid to the department, shall be paid to the department at the same time the following month's taxes are due.
- 3. The payment of the tax under this section shall be by an electronic funds transfer by an automated clearinghouse.
  - 4. Revenues received from the tax imposed under subsection 1 of this section shall be deposited in the state treasury to the credit of the "Gaming Proceeds for Education Fund" and shall be distributed as provided under section 313.822.
  - 5. (1) A certificate holder shall pay to the commission an annual administrative fee of fifty thousand dollars. The fee imposed shall be due one year after the date on which the certificate holder commences sports wagering operations under sections 313.1000 to 313.1024, and on each annual anniversary date thereafter. The commission shall deposit the administrative fees received under this subsection in the gaming commission fund and shall distribute such fees according to section 313.835.
- (2) In addition to the annual administrative fee required under this subsection, a certificate holder shall pay to the commission a fee of ten thousand dollars to cover the costs of a full reinvestigation of the certificate holder in the fifth year after the date on which the

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32 certificate holder commences sports wagering operations under 33 sections 313.1000 to 313.1024 and on each fifth year thereafter. The 34 commission shall deposit the fees received under this subdivision in the 35 gaming commission fund and shall distribute such fees according to 36 section 313.835.

313.1022. All sports wagers authorized under sections 313.1000 to 313.1024 shall be deemed initiated, received, and otherwise made on the property of an excursion gambling boat within this state. Consistent with the intent of the United States Congress as articulated in the Unlawful Internet Gambling Enforcement Act of 2006, 31 U.S.C. Sections 5361 to 5367, as amended, the intermediate routing of electronic data relating to lawful intrastate sports wagers authorized under sections 313.1000 to 313.1024 shall not determine the location or locations in which such wager is initiated, received, or otherwise made.

- 313.1024. 1. (1) The commission shall establish a hotline or other method of communication that allows any person to confidentially report information about any conduct that the person believes constitutes a violation of the provisions of sections 313.1000 to 313.1024.
- 5 (2) The commission shall investigate all reasonable allegations 6 and shall refer any allegations that it deems credible to the appropriate 7 law enforcement entity.
  - (3) The identity of any reporting person shall remain confidential unless such person authorizes disclosure of his or her identity or until such time as the allegation of conduct in violation of sections 313.1000 to 313.1024 is referred to law enforcement.
- 12 (4) If the commission receives a complaint involving an athlete, 13 referee, owner, or any other person affiliated in any way with a sports 14 governing body, the commission shall notify the appropriate sports 15 governing body.
- 16 (5) The commission shall promulgate rules to implement the provisions of this subsection. Any rule or portion of a rule, as that 17 term is defined in section 536.010, that is created under the authority 18 delegated in this section shall become effective only if it complies with 19 and is subject to all of the provisions of chapter 536 and, if applicable, 20section 536.028. This section and chapter 536 are nonseverable and if 21 22any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a 23

24 rule are subsequently held unconstitutional, then the grant of 25 rulemaking authority and any rule proposed or adopted after August 26 28, 2020, shall be invalid and void.

- 27 2. A sports wagering operator, sports governing body, 28 professional sports franchise, or higher education institution shall not discharge, demote, suspend, threaten, harass, or in any other manner 29 discriminate against an employee because of any lawful act performed 30 by the employee to provide information, cause information to be 31 provided, or otherwise assist in an investigation regarding any conduct 32 which the employee reasonably believes constitutes a violation of the 33 provisions of sections 313.1000 to 313.1024. 34
- 35 3. A person who alleges action or conduct by any person in violation of subsection 2 of this section may seek relief by bringing an action at law or equity in a court of competent jurisdiction.
- 4. In any action brought pursuant to subsection 3 of this section, 39 a court may find that a violation of subsection 2 of this section has 40 occurred and award judgment for the employee only if:
- 41 (1) The employee demonstrates by a preponderance of the 42 evidence that the actions of the employee to provide information or 43 assist in an investigation were a contributing factor to the discharge 44 or other discrimination; and
- 45 (2) The employer does not demonstrate, by clear and convincing 46 evidence, that the employer would have taken the same unfavorable 47 personnel action in the absence of behavior.
- 5. An action brought pursuant to subsection 3 of this section shall be commenced not later than one hundred eighty days after the later of:
  - (1) The date on which the violation occurs; or

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52 (2) The date on which the employee became aware of the 53 violation.

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